LIBRARY SYSTEMS & SERVICES, L.L.C.,

Petitioner,

vs.

DOAH CASE NO. 09-_____RP

DEPARTMENT OF STATE,
DIVISION OF LIBRARY AND INFORMATION SERVICES,

Respondent.

PETITION FOR ADMINISTRATIVE DETERMINATION
OF INVALIDITY OF PROPOSED RULE

Petitioner, Library Systems & Services, L.L.C. ("LSSI"), by and through its undersigned counsel and pursuant to Sections 120.56(2), 120.569, and 120.57(1), Florida Statutes, and Rule 28-106.201, Florida Administrative Code ("F.A.C.") hereby requests an administrative determination of the invalidity of proposed Rule 1B-2.011, F.A.C. ("Proposed Rule"). The Proposed Rule amends certain provisions in the document entitled "State Aid to Libraries Guidelines and Application FY 2009-2010," which is incorporated by reference into Rule 1B-2.011, F.A.C., and establishes eligibility requirements for receiving Operating Grants under the State Aid to Libraries grant program. In support thereof, Petitioner states the following:
The Parties to this Proceeding

1. The name and address of the Petitioner is:

Library Systems & Services, L.L.C.
12850 Middlebrook Road
Germantown, MD 20874

For purposes of this proceeding, Petitioner’s contact information is that of its undersigned counsel. All pleadings, document service, and any and all other communication, including electronic mail communication, concerning this proceeding shall be directed to:

Jennifer A. Winegardner
Cathy M. Sellers
Broad & Cassel
215 South Monroe Street, Suite 400
Tallahassee, FL 32301
(850) 681-6810 (telephone)
(850) 201-2277 or (850) 521-1443 (facsimile)
jwinegardner@broadandcassel.com
csellers@broadandcassel.com

2. The name and address of the affected agency is the Department of State, Division of Library and Information Services ("Division"), at the following address:

Department of State
Division of Library and Information Services
R.A. Gray Building
500 South Bronough Street
Tallahassee, FL 32399-0250
(850) 245-6600

Background

3. Petitioner LSSI is a limited liability company formed under the laws of the State of Maryland.

4. Since 1981, LSSI has been in the business of providing library management services to counties, municipalities, and other duly authorized political subdivisions throughout the nation. By contracting with local governments, LSSI and the
government establish a public-private partnership to deliver public library services through streamlined management. LSSI’s overall day-to-day library management includes the implementation of library programs and technology plans, collection development, staffing, assistance in securing supplemental library funding, and assistance in long-range library planning. Because of the substantially lower operating costs to the local government, these libraries have longer operation hours, greater patron access to books and other materials (including electronic and web-based information), are more user-friendly, and have more efficient and effective services. The result is higher quality library services to the public at a substantially reduced operating cost to the local government.

5. Under the LSSI outsourcing model, the local government and single library administrative unit maintains ownership of library property and absolute control over all public library policymaking and policy decisions.

6. LSSI seeks contractual public-private partnerships with Florida counties and municipalities, or with the single library administrative unit designated by the county or municipality under Section 257.17, Florida Statutes. Under such contracts, LSSI would perform all library management duties through its own employees, or through a person dually employed by LSSI and the single library administrative unit as the single administrative head.

7. Imperative to the feasibility of this public-private outsourcing arrangement is the local government’s ability to secure Operating Grants under Section 257.17, Florida Statutes.
State Aid to Libraries Operating Grants

8. The State Aid to Libraries Program, established in Sections 257.14 through 257.25, F.S., is funded through annual appropriations by the Legislature and is administered by the Division. Under the program, the Division provides Operating Grants to public libraries that are established and operated by local governments in Florida for the purpose of providing free library service for their residents. Operating Grants may be provided in amounts up to twenty five percent (25%) of the funds expended by the local government to maintain and operate the local public library. §257.17, Fla. Stat. (2009).

9. Section 257.17, Florida Statutes, establishes the requirements for local governments to qualify to receive Operating Grants from the Division. This statute provides in pertinent part:

A political subdivision that has been designated by a county or municipality as the single library administrative unit is eligible to receive from the state an annual operating grant of not more than 25 percent of all local funds expended by that political subdivision during the second preceding fiscal year for the operation and maintenance of a library, under the following conditions:

(1) Eligible political subdivisions include:

(a) A county that establishes or maintains a library or that gives or receives free library service by contract with a municipality or nonprofit library corporation or association within such county;
(b) A county that joins with one or more counties to establish or maintain a library or contracts with another county, a special district, a special tax district, or one or more municipalities in another county to receive free library service;
(c) A special district or special tax district that establishes or maintains a library and provides free library service; or
(d) A municipality that establishes or maintains a library or that gives or receives free library service by contract with a nonprofit library corporation or association within the municipality.
(2) The library established or maintained by such political subdivision shall:

(a) Be operated under a single administrative head who is an employee of the single library administrative unit and who has completed a library education program accredited by the American Library Association. The single administrative head shall have at least 2 years of full-time paid professional experience, after completing the library education program, in a public library that is open to the public for a minimum of 40 hours per week.
(b) ExpendDate centrally.
(c) Provide reciprocal borrowing, and other library services pursuant to interlocal agreement, to residents of all political subdivisions within the county which receive operating grants from the state.
(d) Have at least one library or branch library open for 40 or more hours per week.
(e) Have a long-range plan, an annual plan of service, and an annual budget.
(f) Engage in joint planning for coordination of library services within the county or counties that receive operating grants from the state.


10. Thus, under Section 257.17(1), Florida Statutes, the local government designates a political subdivision, pursuant to the eligibility requirements set forth in subsection (1)(a) through (d), as the "single library administrative unit" for purposes of receiving and administering Operating Grants. The single library administrative unit is responsible for managing or coordinating library services on behalf of the designating local government. §257.17(1), Fla. Stat. The single library administrative unit must employ a "single administrative head," who is statutorily charged with operating the library. §257.17(2)(a), Fla. Stat.

11. Section 257.17(2)(a), Florida Statutes, requires the single administrative head to: (1) be an employee of the single library administrative unit, (2) have completed a library education program accredited by the American Library Association, and (3) have at least two years of full-time paid professional experience, after completing the library
education program, in a public library open to the public for a minimum of forty hours per week. The statute does not require the single administrative head to be a "full-time" employee of the single library administrative unit, nor does it require that the single administrative head be solely employed by the single library administrative unit.

12. In order to receive an Operating Grant, the local government\footnote{The board of county commissioners, chief executive officer of a municipality, or governing body of a special district or special taxing district must be the actual applicant for an Operating Grant. §257.23, Fla. Stat.} must apply to the Division. §257.23, Fla. Stat. The Division has adopted forms which must be used by the local government in applying for a grant. These application forms are a part of and included in the document entitled "State Aid to Libraries Grant Guidelines and Application FY 2009-2010" ("2009-2010 Guidelines and Application"), which is adopted through incorporation by reference into Rule 1B-2.011(2)(a), F.A.C. The application forms also are separately adopted through incorporation by reference into Rule 1B-2.011(2)(a), F.A.C.

13. The 2009-2010 Guidelines and Application document sets forth the applicable definitions and substantive eligibility requirements, application submittal requirements, application review criteria, and the evaluation and award process for applying for and receiving Operating Grants from the Division. The application forms require the local government to demonstrate that it meets the substantive eligibility requirements set forth in the 2009-2010 Guidelines and Application document. The Division awards Operating Grants based on the local government's ability to meet these requirements, including those imposed by the Proposed Rule.
14. As discussed in greater detail below, certain language has been inserted into the 2009-2010 Guidelines and Application document which imposes greater Operating Grant eligibility requirements than are required by statute.

15. Local government eligibility for other grants, such as Equalization Grants, is contingent on qualification for Operating Grants. §257.18, Fla. Stat. Thus, qualification for Operating Grants is vitally important for local governments to be able to provide free public libraries to their residents.

The Proposed Rule Being Challenged

16. The Proposed Rule for which LSSI seeks an administrative determination of invalidity is proposed Rule IB-2.011(2)(a), F.A.C., and, specifically, portions of the 2009-2010 Guidelines and Application, which is incorporated by reference into Rule IB-2.011(2)(a), F.A.C. The text of the Proposed Rule, as published in the July 24, 2009 issue of the Florida Administrative Weekly, Volume 35, Issue 29, is attached as Exhibit "A." The 2009-2010 Guidelines and Application document, as proposed to be amended, is attached as Exhibit "B."

18. LSSI challenges the following provisions in the 2009-2010 Guidelines and Application, as proposed on July 24, 2009, as an invalid exercise of delegated legislative authority:

a. Section IV, Definitions, page 7, "Public library cooperative" - The addition of the term "full-time" to the definition of “public library cooperative,” which imposes an Operating Grant eligibility requirement, not grounded in statute, that the single administrative head be employed "full-time" by either the cooperative's governing body or a participating local government. The specific language of the Proposed Rule is as follows (underlining and italics added):

**Public library cooperative** means a program of public library services and resources operated or coordinated by a governing body designated by one or more participating local governments. The governing body administers or coordinates, through a single administrative head, the common services for libraries operated by those participating local governments that have agreed through interlocal or other agreements to provide library service across their combined legal service areas. The single administrative head must be employed *full-time* by either the cooperative’s governing body or a participating local government. Interlocal or other agreements identify the authority of the governing body and the participating local governments and the libraries each supports. Residents of the combined legal service area have equal free access to all services provided by the libraries of all the participating local governments.

b. Section IV, Definitions, page 7, "Single administrative head" - The addition of the term "full-time" to the definition of "single administrative head," which imposes an Operating Grant eligibility requirement, not grounded in statute, that the single administrative head be employed "full-time" by the single administrative unit. The specific language of the Proposed Rule is as follows (underlining and italics added):

**Single administrative head** means the individual who is employed *full-time* by the single library administrative unit and is responsible for managing or coordinating the library.
c. Section V, Eligibility, page 9, Subsection D -- The addition of the term "full-time," which is not grounded in statute, to the employment requirements for the single administrative head employed by the single administrative head. The specific language of the Proposed Rule is as follows (underlining and italics added):

   **D.** The library shall have a single administrative head employed *full-time* by the library’s governing body with authority to manage or coordinate the operations of the library.

**LSSU is Substantially Affected by the Proposed Rule**

19. LSSI is substantially affected by the Proposed Rule. The proposed amendments to the 2009-2010 Guidelines and Application document impose greater requirements than Chapter 257, Florida Statutes, and particularly Section 257.17, Florida Statutes. These requirements substantially interfere with or preclude LSSI from entering into public-private partnerships with local governments for the provision of library management services, which is allowed under Chapter 257, Florida Statutes.

20. Under the statute, and under existing rule, LSSI can provide management services through its own employees or through a person dually employed by LSSI and the single library administrative unit, serving as single administrative head. That person would be responsible both to the local government as the single library administrative unit, and to LSSI for delivering the management services as provided in the contract. Under statute, and under the existing rule, the single administrative head may be employed by the local government on a part-time basis, and that employee’s salary can be absorbed by LSSI under the terms of the contract.
21. The Division's unauthorized imposition of the requirement that the single administrative head be a "full-time" employee would substantially interfere with or effectively prohibit such contractual and employment arrangements, due to the financial burden of employing a "full-time" single administrative head and the logistical effects of this requirement, even when the particular local government has no justifiable operational need for a such a full-time staff person. The financial burden of this unjustified and unnecessary requirement neutralizes the financial benefits of LSSI's operational management program, and adds significant unjustified costs to LSSI's budgetary requirements that would effectively preclude the establishment of such public-private partnerships.

22. Furthermore, if the local government fails to employ its single administrative head on a full time basis, even if the position does not require a full-time commitment, the local government would not be able to qualify for Operating Grants. Thus, the full-time employment requirement would preclude LSSI and local governments from contracting for the provision of library management services.

23. As a result of the Proposed Rule, LSSI will suffer an immediate injury in fact that is protected by Chapter 257, F.S., which allows the public-private partnerships that the Proposed Rule seeks to prohibit as a condition of the award of Operating Grants. See Department of Business and Professional Regulation v. Sherman College, 682 So. 2d 559 (Fla. 1st DCA 1995)(college had standing to challenge rules that would impose professional licensure requirements, not authorized by statute, that would have the effect of rendering graduates of the college ineligible for licensure, thereby injuring the college). See also, Ward v. Board of Trustees of the Internal Improvement Trust Fund,
651 So. 2d 1236 (Fla. 4th DCA 1995) (a rule substantially affects a person if it undermines the right or ability to conduct a legally authorized business); Department of Professional Regulation v. Florida Dental Hygienist Ass'n, 612 So. 2d 646 (Fla. 1st DCA 1993) (injury to a statutorily protected economic interest is legally cognizable for standing to challenge rule).

The Proposed Rule is an Invalid Exercise of Delegated Legislative Authority

24. The proposed amendments to the 2009-2010 Guidelines and Application constitute an invalid exercise of delegated legislative authority as defined in Section 120.52(8); specifically:

a. The Proposed Rule enlarges, modifies or contravenes the specific provisions of law implemented, citation to which is required by Section 120.54(3)(a)1. As discussed above, the Division proposes to impose the requirement, as a condition of Operating Grant qualification, that the single administrative head be a "full-time" employee. However, this requirement is not authorized by any of the statutes cited as being implemented by the Proposed Rule, including section 257.17, Florida Statutes. Section 257.17(2)(a), which specifies the requirements applicable to the single administrative head, requires only that the single administrative head be an employee, not a "full-time" employee, of the single library administrative unit. Through the Proposed Rule, the Division is imposing a requirement for grant eligibility that is neither authorized nor required by the statute.

b. The Proposed Rule is vague, fails to establish adequate standards for agency decisions, and vests unbridled discretion in the agency. The Proposed Rule neither defines "full-time" nor otherwise incorporates a definition of "full-time" into the
rule. Under the rule, the Division is free to interpret and apply this term (which imposes a new and statutorily unauthorized grant eligibility requirement) without any standards to establish the meaning of that term or dictate a rational and consistent application of the term in evaluating local government grant applications. As such, the Division can interpret this key term as it sees fit in any given case, with no guarantee that grant decisions based on this term will be made in a rational or consistent manner. Allowing the Division to promulgate this undefined term in the rule would cause the Operating Grant application, evaluation, and award system to be administered in an arbitrary and inconsistent manner.

c. The Proposed Rule is arbitrary and capricious for the reasons set forth above. The Proposed Rule would substantially interfere with or preclude local governments from entering into outsourcing contracts with management entities like LSSI. Not only can these outsourcing partnerships result in substantial cost reduction in the delivery of library services by the local government, they enable local governments to devote the realized savings to the purchase of books, materials, programs, and to provide other services to enhance the quality of the library services for its residents. In some cases, outsourcing programs like that provided by LSSI mean the difference between closing branches and being able to provide free public library services at all. This is especially true where small governments are struggling to provide other more basic services. By imposing statutorily ungrounded requirements by rule, the Proposed Rule substantially interferes with LSSI's ability to contract with local governments in Florida to provide library management services. As a by-product, local governments that might otherwise benefit from LSSI’s program suffer. This is especially egregious where local
governments, already struggling financially, must now incur the cost of a full-time administrative head to maintain eligibility for Operating Grants. The "full-time" employment requirement is not supported by the statute or operative facts, and bears no rational relationship to the objective of the statute being implemented.

e. The Proposed Rule imposes regulatory costs on LSSI, counties, or cities which could be reduced by the adoption of less costly alternatives that substantially accomplish the statutory objectives. The Proposed Rule would substantially interfere with or prohibit local governments and library management service entities from entering into public-private partnerships to provide management library services at substantially lower cost. Imposing the requirement in the Proposed Rule that the single administrative head be a "full-time" employee of the single administrative unit is a more costly regulatory measure and has no statutory support. Consistent with Section 120.541, Florida Statutes, LSSI has provided to the Division a good faith written lower cost regulatory alternative proposal that the Division not adopt this requirement into the rule. A copy of this lower cost regulatory alternative is attached as Exhibit "C."

Disputed Issues of Material Fact

25. The following are disputed issues of material fact in this proceeding:

a. whether the imposition of the requirement that the single administrative head be a "full time" employee is an invalid exercise of delegated legislative authority;

b. whether the proposed rule enlarges, modifies, or contravenes the specific provisions of the section Chapter 257, Florida Statutes, and particularly Section 257.17, Florida Statutes;
c. whether the term “full time” renders the rule vague, or fails to establish adequate standards for agency decisions;

d. whether the rule is arbitrary and capricious;

e. whether the rule imposes regulatory costs which could be reduced by the adoption of less costly alternatives that substantially accomplish the statutory objectives.

Ultimate Facts Alleged

26. The imposition of the requirement that the single administrative head be a “full time” employee is an invalid exercise of delegated legislative authority.

27. The proposed rule enlarges, modifies, or contravenes the specific provisions of Chapter 257, Florida Statutes, including Section 257.17, Florida Statutes.

28. The term “full time” renders the rule vague, fails to establish adequate standards for agency decisions, and vests unbridled discretion in the agency.

29. The rule is arbitrary or capricious because it is not supported by logic or the necessary facts and is irrational.

30. The rule imposes regulatory costs which could be reduced by less costly alternatives, including not adopting the Proposed Rule.

Relief Requested

WHEREFORE, Petitioner LSSI respectfully requests that:

a. A hearing be conducted in accordance with Sections 120.56(2), 120.569, and 120.57(1), F.S.

b. The Administrative Law Judge determine that the proposed rule constitutes an invalid exercise of delegated legislative authority.
c. The Administrative Law Judge award to LSSI reasonable costs and attorney fees pursuant to Section 120.595(2), F.S.

d. LSSI be granted such other relief as may be deemed appropriate.

Respectfully submitted this 12th day of August, 2009.

[Signature]

Jennifer A. Winegardner
Fla. Bar No. 133930
Cathy M. Sellers
Fla. Bar No. 0784958
Broad & Cassel
215 South Monroe Street, Ste. 400
Tallahassee, FL 32301
ATTORNEYS FOR PETITIONER LSSI

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that the original of this pleading has been filed by hand delivery at the State of Florida, Division of Administrative Hearings, and a true and correct copy provided by United States Mail First Class to Lynn Hearn, General Counsel, Office of the General Counsel, Department of State, R. A. Gray Building, 500 South Bronough Street, Tallahassee, FL 32399-0250 this 12th day of August, 2009.

[Signature]

Attorney
BY HAND DELIVERY

August 12, 2009

Ms. Judith Ring
Director,
Division of Library & Information Services
Florida Department of State
R.A. Gray Building
500 South Bronough Street
Tallahassee, FL 32399-0250

Re: Proposed Rule 1B-2.011, Florida Administrative Code, Library Grant Programs
Proposed Lower Cost Regulatory Alternative; Request for Preparation of Statement of
Estimated Regulatory Costs Pursuant to Section 120.541, Florida Statutes.

Dear Ms. Ring:

We have the pleasure of representing Library Systems & Services, L.L.C. ("LSSI"), in
connection with the above- referenced rulemaking, which amends the State Aid to Libraries
Grant Guidelines and Application, FY 2009-2010 (hereafter "Proposed Rule"). The purposes of
this correspondence are: (1) to provide the Division of Library and Information Services
("Division") with LSSI's written comments on and objections to the Proposed Rule; (2) provide a
lower cost regulatory alternative to the Proposed Rule; and (3) to request the Division to prepare
a Statement of Estimated Regulatory Costs ("SERC") pursuant to Section 120.541, Florida
Statutes.

The Proposed Rule

The referenced rulemaking involves Rule 1B-2.011, Florida Administrative Code
("F.A.C."), Library Grant Programs. The stated purpose of the rule is to amend certain
documents incorporated by reference into Rule 1B-2.011, F.A.C. The specific document that is
the subject of this correspondence is the document entitled "State Aid to Libraries Grant
Guidelines and Application FY 2009-2010" ("Guidelines and Application"), which is
incorporated by reference into Rule 1B-2.011(2)(a), F.A.C. The portions of the Proposed Rule to
which this correspondence is directed were published on July 24, 2009, in Florida Administrative
Weekly Volume No. 35, Issue No. 29, Notice of Change/Withdrawal.
The specific provisions of the Guidelines and Application to which this correspondence is addressed are:

1. **Section IV, Definitions, page 7, "Public library cooperative"** - The addition of the term "full-time" to the definition of "public library cooperative." The specific language of the Proposed Rule is as follows (underlining and italics added):

   **Public library cooperative** means a program of public library services and resources operated or coordinated by a governing body designated by one or more participating local governments. The governing body administers or coordinates, through a single administrative head, the common services for libraries operated by those participating local governments that have agreed through interlocal or other agreements to provide library service across their combined legal service areas. The single administrative head must be employed **full-time** by either the cooperative's governing body or a participating local government. Interlocal or other agreements identify the authority of the governing body and the participating local governments and the libraries each supports. Residents of the combined legal service area have equal free access to all services provided by the libraries of all the participating local governments.

2. **Section IV, Definitions, page 7, "Single administrative head"** - The addition of the term "full-time" to the definition of "single administrative head." The specific language of the Proposed Rule is as follows (underlining and italics added):

   **Single administrative head** means the individual who is employed **full-time** by the single library administrative unit and is responsible for managing or coordinating the library.

3. **Section V, Eligibility, page 9, Subsection D** - The addition of the term "full-time" to the employment requirements for the single administrative head employed by the single administrative head. The specific language of the Proposed Rule is as follows (underlining and italics added):

   **D.** The library shall have a single administrative head employed **full-time** by the library's governing body with authority to manage or coordinate the operations of the library.

**LSSI's Interest**

LSSI is a limited liability company formed under the laws of the State of Maryland. Since 1981, LSSI has been in the business of providing library management services to counties, municipalities, and other duly authorized political subdivisions throughout the nation. By contracting with local governments, LSSI and the government establish a public-private partnership to deliver public library services through streamlined management. LSSI's overall
day-to-day library management includes the implementation of library programs and technology plans, collection development, staffing, assistance in securing supplemental library funding, and assistance in long-range library planning. Because of the substantially lower operating costs to the local government, these libraries have longer operation hours, greater patron access to books and other materials (including electronic and web-based information), are more user-friendly, and have more efficient and effective services. The result is higher quality library services to the public at a substantially reduced operating cost to the local government. Under the LSSI outsourcing model, the local government and single library administrative unit maintains ownership of library property and absolute control over all public library policymaking and policy decisions.

LSSI seeks contractual public-private partnerships with Florida counties and municipalities, or with the single library administrative unit designated by the county or municipality under Section 257.17, Florida Statutes. Under such contracts, LSSI would perform all library management duties through its own employees, or through a person dually employed by LSSI and the single library administrative unit as the single administrative head. Imperative to the feasibility of this public-private outsourcing arrangement is the local government’s ability to secure Operating Grants under Section 257.17, Florida Statutes.

The Division’s addition of the requirement that the single administrative head be a “full-time” employee would substantially interfere with or effectively prohibit such public-private partnerships with local governments, because of the financial burden of employing a “full-time” single administrative head and the logistical effects of this requirement, even when the particular local government has no operational need for a such a full-time staff person. The financial burden of this requirement neutralizes the financial benefits of LSSI’s operational management program, and adds significant costs to LSSI’s budgetary requirements. Moreover, if the local government fails to employ its single administrative head on a full time basis, even if the position does not require a full-time commitment, the local government would not be able to qualify for Operating Grants. Thus, the full-time employment requirement would preclude LSSI and local governments from contracting for the provision of library management services.

For these reasons, LSSI is substantially affected by the Proposed Rule.

Written Comments on and Suggested Changes to the Proposed Rule

For the reasons set forth above, the rule imposes regulatory costs on LSSI, as well on counties and cities, which could be reduced by the adoption of a less costly alternative that substantially accomplishes the same objective to provide Operating Grants to local governments to enable the provision of free public library service to their residents. For these reasons, LSSI requests that the addition of the term "full-time" be deleted from the above-referenced Proposed Rule.
Proposal for a Lower Cost Regulatory Alternative

LSSI proposes that the Division adopt the following provisions into the rule, rather than those proposed in the July 24, 2009 Notice of Change/Withdrawal:

1. **Section IV, Definitions, page 7, "Public library cooperative"

   **Public library cooperative** means a program of public library services and resources operated or coordinated by a governing body designated by one or more participating local governments. The governing body administers or coordinates, through a single administrative head, the common services for libraries operated by those participating local governments that have agreed through interlocal or other agreements to provide library service across their combined legal service areas. The single administrative head must be employed by either the cooperative’s governing body or a participating local government. Interlocal or other agreements identify the authority of the governing body and the participating local governments and the libraries each supports. Residents of the combined legal service area have equal free access to all services provided by the libraries of all the participating local governments.

2. **Section IV, Definitions, page 7, "Single administrative head"

   **Single administrative head** means the individual who is employed by the single library administrative unit and is responsible for managing or coordinating the library.

3. **Section V, Eligibility, page 9, Subsection D

   **D.** The library shall have a single administrative head employed by the library’s governing body with authority to manage or coordinate the operations of the library.

Request to Prepare a Statement of Estimated Regulatory Costs

The submittal of this lower cost regulatory alternative requires the Division, pursuant to Section 120.541(1)(b), Florida Statutes, to prepare a Statement of Estimated Regulatory Cost ("SERC") as provided in Section 120.541(2), Florida Statutes. The Division is then required to adopt the proposed alternative or give a statement of the reasons for rejecting the alternative in favor of the Proposed Rule, pursuant to Section 120.541(1)(b), Florida Statutes. We would appreciate you providing us a copy of the SERC as soon as it is prepared.
We appreciate the opportunity to submit these comments, and please contact us if you have any questions.

Very truly yours,

[Signature]

Jennifer A. Winegardner
Cathy M. Sellers

Broad & Cassel
215 South Monroe Street
Suite 400
Tallahassee, FL 32301

ATTORNEYS FOR LIBRARY SYSTEMS & SERVICES, L.L.C.
NOTICE OF CHANGES

Notice is hereby given that the following changes have been made to the proposed rule in accordance with subparagraph 120.54(3)(d)1., F.S., published in Vol. 25, No. 20, May 22, 2009 issue of the Florida Administrative Weekly. The rule has been changed to delete three specific authority references. The rule also incorporates by reference guidelines and forms relating to the State Aid to Libraries Grant Program. Changes have been made to the guidelines and forms for the State Aid to Libraries Grant Program in response to comments received. Copies of the full text of the changes may be obtained by contacting Marian Deeney by mail at R. A. Gray Building, 500 South Bronough Street, Tallahassee, FL 32399, by phone at (850)245-6620, or by e-mail at mdeeney@dos.state.fl.us;

THE FULL TEXT OF THE RULE IS:

1B-2.011 Library Grant Programs.

(1) This rule provides procedures for library grant programs administered by the Division of Library and Information Services (Division). Each program shall be governed by guidelines which contain information on eligibility requirements, application review procedures, evaluation and funding criteria, grant administration procedures, if applicable, and application forms. All grant awards shall be subject to final approval by the Secretary of State.

(2) Applicants for grants shall meet the eligibility and application requirements as set forth in the following guidelines for each grant program:

(a) The State Aid to Libraries Grant Guidelines and Application, effective 4-1-98, amended 11-20-01, amended 12-28-03, amended 2-21-07, amended xx-xx-xxxx, which contain guidelines and application forms, State Aid to Libraries Grant Application (Form DLIS/SA01), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Grant Application – Multicounty Library (Form DLIS/SA02), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; Grant Agreement, effective 12-28-03, amended xx-xx-xxxx; Certification of Credentials – Single Library Administrative Head (Form DLIS/SA03), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Grant Application – Summary Financial Report (Form DLIS/SA04), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Required Documents Checklist (Form DLIS/SA05), effective xx-xx-xxxx.

(b) The Library Construction Grant Guidelines and Application, effective 4-1-98, amended 2-14-99, amended 1-9-03, amended 2-21-07, which contain instructions, grant application (Form DLIS/PLC01), effective 4-1-98, amended 2-14-99, amended 4-4-00, amended 12-18-00, amended 1-9-03; Payment Request #1 (Form DLIS/PLC02) effective...
Florida Library Literacy Grants, and Library Construction grants must request waiver of matching requirements at the time of grant application.

(5) This section supersedes Chapters 1B-3 and 1B-5, F.A.C.

Rulemaking Specific Authority 257.12, 257.14, 257.16, 257.17, 257.18, 257.19, 257.21, 257.22, 257.24, 257.25, 257.26, 257.34, 257.35, 257.41(2) FS. Law Implemented 240.5486, 257.12, 257.14, 257.15, 257.16, 257.17, 257.18, 257.19, 257.21, 257.22, 257.24, 257.25, 257.26, 257.34, 257.35, 257.41, 257.42 FS. History—New 1-2-93, Amended 5-1-94, 1-2-98, 1-14-99, 4-4-00, 12-18-00, 11-20-01, 3-20-02, 1-9-03, 12-8-03, 11-16-04, 2-21-05, 2-21-07, 1-24-08.

DEPARTMENT OF EDUCATION

State Board of Education

RULE NO.: 6A-4.00821
RULE TITLE: Florida Educational Leadership Examination

NOTICE OF CHANGE

Notice is hereby given that the following changes have been made to the proposed rule in accordance with subparagraph 120.54(3)(d)1., F.S., published in Vol. 35, No. 25, June 26, 2009 issue of the Florida Administrative Weekly.

Sub-paragraph (4)(a)1.b. is amended to read:

b. Before September 1, 2009, an eighty-five (85) dollar first-time registration fee and a hundred (100) dollar fee for each retake registration. Beginning with the effective date of this rule September 1, 2009, a two hundred fifteen (215) dollar fee for first-time registration and a two hundred twenty-five (225) four hundred fifty (450) dollar fee for each retake registration.

DEPARTMENT OF REVENUE

Corporate, Estate and Intangible Tax

RULE NO.: 12C-2.0115
RULE TITLE: Public Use Forms

NOTICE OF CORRECTION

Notice is hereby given that the following correction has been made to the proposed rule in Vol. 35, No. 27, July 10, 2009 issue of the Florida Administrative Weekly.

THE PRELIMINARY TEXT OF THE PROPOSED RULE DEVELOPMENT IS: Published on the Department’s Internet site at myflorida.com/dor/rules.

BOARD OF TRUSTEES OF THE INTERNAL IMPROVEMENT TRUST FUND

Notices for the Board of Trustees of the Internal Improvement Trust Fund between December 28, 2001 and June 30, 2006, go to http://www.dep.state.fl.us/ under the link or button titled “Official Notices.”
STATE AID TO LIBRARIES
GRANT
GUIDELINES & APPLICATION
FY2009-2010

Application Deadline: October 1, 2009

Reports and Other Documents Deadline: December 1, 2009

Florida Department of State
Division of Library and Information Services
R.A. Gray Building, Tallahassee, Florida 32399-0250

Chapter 1B-2.011(2)(a) Florida Administrative Code
Application Submission

Applications must be submitted or postmarked on or before October 1, 2009. Other documents must be submitted or postmarked on or before December 1, 2009.

Send applications to:
Grants Office
Division of Library and Information Services
R.A. Gray Building
Room 206
500 South Bronough Street
Tallahassee, Florida 32399-0250

For Assistance and Additional Information

Contact the Grants Office:
(850) 245-6620 Voice
(850) 245-6643 Fax
(850) 922-4085 TDD
e-mail: grantsoffice@dos.state.fl.us

This Guidelines and Application packet is available electronically at http://dlis.dos.state.fl.us/bld/grants/forms/Stateaidforms.html

Alternative Formats

The State Aid to Libraries Grant Guidelines and Application can be made available in alternative formats. For more information, contact the Grants Office.
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Chapter 257, Florida Statutes, Public Libraries and State Archives

Forms

State Aid to Libraries Grant Application  Form # DLIS/SA01
State Aid to Libraries Grant Application – Multicounty Library  Form # DLIS/SA02
Certification of Credentials – Single Library Administrative Head  Form # DLIS/SA03
Grant Agreement
Summary Financial Report  Form # DLIS/SA04
Required Documents Checklist  Form # DLIS/SA05

Chapter 1B-2.011, Florida Administrative Code, Library Grant Programs
STATE AID TO LIBRARIES
GUIDELINES

I. PROGRAM GOAL

In recognition of the fact that free professional public library service for all Floridians is an important part of the state's educational infrastructure and greatly enhances and enriches the quality of life in the state, the over-arching goal of the State Aid to Libraries Program is to assist local governments in maintaining and developing such vital services, specifically to:

- **Provide equal access to free public library service to all residents of the service areas of participating governments.**
- **Coordinate library service throughout the service area.**
- **Provide consistent plans, programs, policies, and procedures in the operation, maintenance, and development of library service throughout the service area.**

Florida’s State Aid to Libraries Program is administered by the Florida Department of State, Division of Library and Information Services. The Division has oversight and management responsibility for implementation of the Florida Statutes that mandate the program. The program is funded through annual legislative appropriations within the Division’s budget.

State Aid is a continuing state grant authorized by Chapter 257, Florida Statutes, for eligible library entities. Three types of grants are available: Operating, Equalization, and Multicounty. Grants are awarded through an application process with eligibility and completeness reviews of each application by Division staff.

II. HISTORICAL OVERVIEW

The notion that aid from the state to local governments encourages the development and provision of free public library service has been central to the operation of the State Library of Florida for decades. As early as 1928, when the State Library began lending books to local communities, State Librarian W.T. Cash characterized this effort as being designed to “gradually build up sentiment for the establishment of county libraries in the different counties of Florida.” A component of Cash’s call in 1937 for establishment of financial aid from the state to local libraries was a recognition of the need for standards and criteria for eligibility.
The Library Extension Department was established in 1952. It is the predecessor of the Bureau of Library Development. At the time, State Librarian Dorothy Dodd remarked:

"The ultimate goal of this program is the development of library service in Florida in such a manner that every resident of the state, whether in urban or rural communities, will have ready access to books and other library materials for informational and recreational purposes. To accomplish this, a system of county and regional libraries is envisaged that will combine the ability to serve rural areas with the economy of operation offered larger library units."

A state aid law was finally enacted in 1961 with the expressed intent that it is the "policy of the state of Florida to aid and encourage the establishment and development of free library service throughout the state, by grants of money to counties maintaining a free library or free library service..."

The program has been built on strength and larger units of service where tax support can be more broadly distributed. The trend for larger units of service has occurred in the fields of public education, health service delivery, growth management planning, and in the profit and nonprofit sectors.

Florida's State Aid to Libraries Program is analogous to our state's plan for public education through county school districts. Both are predicated on the public policy to provide access for people in the incorporated areas as well as the unincorporated areas of the state, where 50% of Floridians live. The difference between the two is that the state made county school districts mandatory and provides the majority of financial support for these systems, while county public libraries are discretionary through home rule laws and are largely locally supported.

In recognition of the vast variation in financial resources among Florida counties and regions, revised legislation and rules governing the State Aid to Libraries Grant Program created three changes in 1992:

- Multicounty aid provided an incentive to counties with limited resources to join together to provide cost effective library service.

- The equalization formula was structured to provide an effective supplement to local funds for libraries serving counties with limited local tax resources, especially to those that choose to support their library at exceptionally high levels when compared to local resources and the investment of other counties.

- In recognition of the increasing complexity of local governments and variation among those governments, the introduction of the notion of "cooperative" administrative structure as well as "consolidated" under the State Aid to Libraries Program's policies provided more flexibility to local governments wishing to provide library service.
In 2003, the Legislature revised the law to allow independent municipal libraries to participate in the State Aid to Libraries Program. This was done in recognition that the provision of state aid to independent municipal libraries is a valuable contribution to the extension of the state’s public library development plan.

In response to the public library community, the State Librarian convened a task force to review the State Aid formula and propose changes to balance the distribution of funding. Operating Grants were decreasing as State Aid appropriations remained static or decreased. The 2008 Legislature revised the law to balance the proportion of dollars going into Operating and Equalization Grants; to provide a three-year phase-out period for libraries that no longer qualify for Equalization Grants; and to provide increased funding for Multicounty Library Grants from $250,000 to $350,000 after the State Aid appropriation is increased.

III. STATE AID TO LIBRARIES GRANTS

Chapter 257, Florida Statutes, authorizes three types of grants under the State Aid to Libraries Program: Operating, Equalization, and Multicounty.

- **Operating Grants** are made available to any county, municipality, special district, or special taxing district that qualifies for the State Aid to Libraries Program. Operating Grants are distributed in the following way:

  1. Grants are made available to counties, municipalities, special districts, or special taxing districts that provide library service that meets the basic eligibility requirements in Section V.

  2. Operating Grants provide a match of up to 25 cents on each dollar of local funds expended centrally for the operation and maintenance of the library during the second preceding fiscal year. For example, fiscal year 2008-2009 grant calculations are based on local expenditures for the operation and maintenance of libraries during the fiscal year ending September 30, 2007.

  3. For the first two years of a newly established library, the Operating Grant matches only local funds that are appropriated to be expended centrally for the operation and maintenance of the library.

  4. Grants are prorated among eligible libraries if the appropriation by the Legislature does not fully fund the State Aid to Libraries Grant Program.
- **Equalization Grants** are made available to counties that qualify for an Operating Grant and that have limited local tax resources.

1. Equalization Grants are made available to counties that provide library service that meets the eligibility requirements in Section V., and that meet four additional criteria based on calculations made by the Division. Those criteria are outlined in Section 257.18(1) F.S., page 22.

2. Equalization Grants are calculated on the local funds expended centrally for the operation and maintenance of the library during the second preceding year adjusted using an equalization factor based on the relationship of the county’s taxable value to the average of the taxable value for all Florida counties. That factor is used to adjust the value of the local expenditures for library service in calculating the equalization formula.

   (a) The Equalization Grants provide a match of 25 cents on the dollar for the adjusted local expenditures for the second preceding fiscal year.

   (b) For counties that have provided the mill equivalent in local library support during the second preceding year that is higher than the statewide average for the mill equivalent in local library support for all counties, the Equalization Grant provides a match of 50 cents on the adjusted dollar for local expenditures the second preceding year.

3. If a county fails to meet the eligibility criteria for an Equalization Grant in any one year, the county will be notified that its Equalization Grant funding will be phased out over a three-year period as outlined in Section 257.18(2)(a)-(d), F.S. on page 22.

4. A county may not receive an Equalization Grant that is equal to more than 10 percent of the total amount required to fund Equalization Grants to all eligible counties.

5. Equalization Grants may not exceed 15 percent of the amount appropriated for Operating, Multicounty, and Equalization Grants or $8,877,057, whichever is greater. Any reductions in Equalization Grants necessary to meet this requirement must be applied to all Equalization Grants on a prorated basis, including grants subject to the 10 percent cap or grants in the phase-out period.

6. If the total appropriation for Operating, Multicounty, and Equalization Grants is less than $31,999,233, then grants are prorated among eligible libraries.
- **Multicounty Library Grants** are available to provide additional support to counties that qualify for Operating Grants and choose to join together to provide library service to their residents. Multicounty Library Grants shall be used to support multicounty services and are distributed in the following way:

1. Multicounty Library Grants are made available to those libraries that meet the eligibility requirements for Operating Grants, and that meet the following criteria:

   (a) The library has been designated as the single library administrative unit by more than one county;

   (b) The counties served have a combined population of 50,000 or more, and serves two or more counties, at least one of which qualifies for an Equalization Grant.

2. Multicounty Library Grants have two components:

   (a) A match on local expenditures. Grants match up to $1 million in local funds expended centrally by the library for its operation and maintenance during the second preceding fiscal year using the formula outlined in Section 257.172(1)(a)-(e), F.S. on page 21.

   (b) In addition to the portion of the grant that matches local expenditures, a multicounty library is eligible to receive a base grant. The base grants are outlined in Section 257.172(2), F.S. on page 22.

3. Multicounty Library Grants are fully funded each year.

The program is an incentive program, designed to encourage local governments to provide library service to their residents and to provide funding to support that library service. Grant formulas are based largely on local funds invested in library service. The original intent was based on the concept that the more local money spent on library services, the higher the grant amounts earned under the State Aid to Libraries Grant Program. If a county or municipality reduces its expenditures for library service, the grant amounts will decrease proportionately two years later.
IV. DEFINITIONS

Annual plan of service means a document adopted or approved by the library's governing body and submitted as part of the application for State Aid to Libraries grants that includes the goals, objectives, and activities that will be supported for the application year.

Consolidated library means a public library operated by a governing body designated by one or more participating local governments to directly administer, through a single administrative head, all the services provided by the library, with individual library outlets operated as branches of the library.

Eligible political subdivision means the entity that is eligible as defined in Section 257.17, Florida Statutes, to be designated by a county or municipality as the single library administrative unit for free public library service.

Governing body means an administrative board or the board, commission, council, or officers of a county, a special tax district, a special district, a municipality, or a nonprofit corporation or association that administers or coordinates the library services and program. This involves policy-making, planning, budgeting, and employing the single administrative head of the library, and entering into contracts on behalf of the library.

Interlocal agreement means a contract between local governmental units, which is the basis for the joint exercise of power, as permitted under Section 163.01, Florida Statutes.

Joint planning for purposes of the State Aid to Libraries Grant program means that all public libraries within the county that receive Operating Grants participate in joint planning for the coordination of library services to residents. The joint planning requirement only applies to a county and the independent municipal libraries within the same county that are applying for State Aid.

Legal service area means the geographical area for which the library is established to offer services and from which (or on behalf of which) the library derives income, plus any area served under contract.

Library means the entire program of free library services and resources provided for the residents of the legal service area.

Library outlet means a single point of access to free library service, whether housed in a permanent or temporary structure. A library serving a specific geographic area may consist of one or more library outlets.

Local funds means funds, exclusive of any state and federal funds, that are expended centrally for the operation and maintenance of the library.
**Long-range plan** means the document that is adopted or approved by the library's governing body outlining the library's operation and development over a three- to five-year period.

**Participating local governments** means the county or municipal governments that operate or support a public library and that participate in a county, municipal, or multicounty library through interlocal or other agreements. A local government is not the governing body for the single library administrative unit unless it has been so designated through interlocal agreements or other legal action as required in Section 257.17, *Florida Statutes*, and these guidelines.

**Public library cooperative** means a program of public library services and resources operated or coordinated by a governing body designated by one or more participating local governments. The governing body administers or coordinates, through a single administrative head, the common services for libraries operated by those participating local governments that have agreed through interlocal or other agreements to provide library service across their combined legal service areas. The single administrative head must be employed full-time by either the cooperative's governing body or a participating local government. Interlocal or other agreements identify the authority of the governing body and the participating local governments and the libraries each supports. Residents of the combined legal service area have equal access to all services provided by the libraries of all the participating local governments.

**Reciprocal Borrowing** for purposes of the State Aid to Libraries Grant Program means that all public libraries within a county that receives Operating Grants extend borrowing privileges to residents of each other's service areas. Borrowing privileges must apply to all materials that are available to be borrowed by residents of the library service area receiving an Operating Grant. Interlibrary loan does not meet this requirement. The reciprocal borrowing requirement only applies to a county and the independent municipal libraries within the same county that are applying for State Aid.

**Single administrative head** means the individual who is employed full-time by the single library administrative unit and is responsible for managing or coordinating the library.

**Single library administrative unit** means an eligible political subdivision under Section 257.17, *Florida Statutes*, that is designated by a county or municipality to be responsible for managing or coordinating free library service to its residents.
V. ELIGIBILITY

A library shall meet the following requirements in order to be eligible to receive a State Aid to Libraries Grant:

A. A county or municipality shall designate one of the following eligible political subdivisions as the single library administrative unit:

1. A county that establishes or maintains a library, or that gives or receives free library service by contract with a municipality, nonprofit library corporation, or association within such county;

2. A county that joins with one or more counties to establish or maintain a library, or contracts with another county, a special district, special taxing district, or one or more municipalities in another county to receive free library service;

3. A special district or a special taxing district that establishes or maintains a library and provides free library service; or

4. A municipality that establishes or maintains a library or that gives or receives free library service by contract with a nonprofit library corporation or association within the municipality.

B. Once an eligible political subdivision has been designated by a county or municipality as the single library administrative unit, that eligible political subdivision shall designate a governing body to provide service. That governing body shall be:

1. The governing body of the county or another county;

2. A legally established administrative board established by the eligible political subdivision for the purpose of governing the library;

3. The governing body of a special district or special taxing district;

4. The board of a nonprofit library corporation or association; or

5. A municipality.

C. When two or more participating local governments join to establish a library, contracts or interlocal agreements outline the decision-making power given to the library's governing body and the power retained by the participating local government. Consolidated library and public library cooperative are the two types of library governance that can be established through those agreements.
Interlocal or other agreements for a public library cooperative shall clearly outline:

1. How the single administrative head will be selected or designated as required by Section 257.17(2)(a), Florida Statutes, for the public library cooperative and the powers, duties, and responsibilities of that position;

2. The role that each participating local government and its library shall have in the development and implementation of the long-range plan;

3. The way in which funds will be paid to the public library cooperative from participating local governments to support activities carried out by the public library cooperative on behalf of the participating local governments; and

4. Agreement by all participating local governments to spend funds in accordance with the public library cooperative's long-range plan, annual plan of service, and budget for those funds that a public library cooperative will report on a State Aid application as having been expended centrally, whether such funds are maintained and expended at the local level or by the public library cooperative's governing body.

D. The library shall have a single administrative head employed full-time by the library's governing body with authority to manage or coordinate the operations of the library.

1. The library's governing body shall adopt a position description for the single library administrative head.

2. The single administrative head shall have completed a library education program accredited by the American Library Association and shall have had at least two years of full-time paid professional experience, after completing the library education program, in a public library that is open to the public for a minimum of 40 hours per week.

3. The single administrative head is responsible for the overall management or coordination of the library within the framework established by interlocal or other agreements, plans, policies, and budgets. Responsibility for managing or coordinating the following activities may not be delegated through interlocal or other agreements:

   (a) Development of a single long-range plan for all library outlets;

   (b) Development of a single annual plan of service;

   (c) Development of a budget;

   (d) Implementation of the long-range plan, an annual plan of service, and the budget; and
(e) Preparing reports on behalf of the library.

E. The library shall expend its funds centrally. To meet the requirement for central expenditure:

1. Requirements for activities of the single administrative head listed in Section V., Subsection D.3 shall be met; and

2. All State Aid to Libraries Grants in a consolidated county or municipal library and a single county public library cooperative shall be expended by the library’s single administrative head; or

3. If the library is a multicounty public library cooperative, Operating and Equalization Grants may be expended by the individual county that is awarded these grants. Multicounty Library Grants shall be maintained and expended by the library’s single administrative head; and

4. Funds from local sources shall be expended in one of the following ways:

   (a) Under the control of the library’s single administrative head; or

   (b) By participating local governments, with authority for such expenditure delegated by the library’s governing body through an interlocal or other agreement.

5. All local funds, including donations, shall be expended through the library’s budget in order to qualify as local expenditures for State Aid grants. Only these local funds may be used in the calculations of the grants.

F. All public libraries within a county that receives Operating Grants shall extend borrowing privileges without charge to residents of each other’s service areas. Borrowing privileges must apply to all materials that are available to be borrowed by residents of the library service area receiving an Operating Grant. Agreements for interlibrary loan do not meet this requirement. The reciprocal borrowing requirement only applies to a county and the independent municipal libraries within the same county that are applying for State Aid.

G. The library shall provide free library service. At a minimum, free library service requires that a library loan library materials that are made available for circulation free of charge, provide reference and information services free of charge.

H. All public libraries within a county that receive Operating Grants shall participate in joint planning for the coordination of library services to residents.
I. The library shall provide access to materials, information, and services for all residents of the area served.

J. At least one library, branch library, or member library operated by the library’s governing body shall be open 40 hours or more each week.

K. The library shall have a long-range plan, annual plan of service, and an annual budget.

L. The designated governing body of a library that has established public library service for the first time during the two previous years shall report in the State Aid application the total amount of local funds appropriated for the operation and maintenance of the library in the year for which the application is made and shall certify that such amount will be:

1. Expended centrally;

2. Expended on operation and maintenance of a library and not for the purchase or construction of a library building or library quarters;

3. Appropriated for expenditures through the library’s budget; and

4. Expended in accordance with the accounting control procedures provided for in any interlocal or other agreements, the library’s long-range plan, Chapter 257, Florida Statutes, and the State Aid to Libraries Grant Guidelines and Application.

VI. APPLICATION

A. The State Aid to Libraries Guidelines and Application packet containing applicable forms will be made available no later than August 1 of each year.

B. For recipients of grants under the State Aid to Libraries Program for the two previous fiscal years, the application will certify the local funds expended centrally under a single administrative head for the operation and maintenance of the library by the eligible political subdivision or its designee during the second preceding fiscal year. For purposes of filing annual applications, libraries shall use one of the following:

- State Aid to Libraries Grant Application (Form DLIS/SA01); or

- State Aid to Libraries Grant Application – Multicounty Library (Form DLIS/SA02).
C. For eligible applicants that are in the first two years of providing public library service, the application will certify the local funds appropriated to be expended centrally under a single administrative head for the operation and maintenance of the library by the eligible political subdivision or its designee during the fiscal year in which the library will receive the grant. For the purposes of filing annual applications, new libraries shall use one of the following:

- State Aid to Libraries Grant Application (Form DLIS/SA01); or
- State Aid to Libraries Grant Application – Multicounty Library (Form DLIS/SA02).

D. In order to be eligible to receive a State Aid to Libraries Grant, an applicant shall have a current copy of the following documents on file with the Division or postmarked on or before the indicated deadlines. Use the Required Documents Checklist (Form DLIS/SA05) to indicate which documents are already on file or are being submitted by the application deadline.

By October 1 of each year (postmark), complete and submit the following documents:

1. Application Form DLIS/SA01 or DLIS/SA02. This includes the Certification of Local Operating Expenditures or Appropriations, Expenditure or Appropriations Report, and signatures.

The amount certified on page 1 of the application form as being expended for the operation and maintenance of a library should match the amount reported on the Expenditure or Appropriation Report (page 3) as the total funds from local sources expended or appropriated for the operation and maintenance of the library.

The Expenditure or Appropriation Report (page 3) provides details on library expenditures or appropriations by funding source. The form assists both local library personnel and Division staff in verifying the accuracy of the funds a library reports as expenditures or appropriations qualifying for match under Chapter 257, Florida Statutes.

Expenditure or Appropriation Categories. The definitions used below are to assist in completing the Expenditure or Appropriation Report and are not mandatory. The source of the definitions is Uniform Accounting System Manual for Local Governments, 2008 edition, prepared by the Florida Department of Financial Services, Bureau of Local Government.
10 Personnel Services - Expense for salaries, wages, and related employee benefits provided for all persons employed by the reporting entity whether on full-time, part-time, temporary, or seasonal basis; represents the total of all expenditures for libraries in sub-object classifications 11 through 29 as defined in the Uniform Accounting System Manual.

30 Operating Expenses - Expenditures for goods and services which primarily benefit the current period and are not defined as personal services or capital outlays; includes all expenditures for libraries in sub-object classifications 31 through 59, as defined in the Uniform Accounting System Manual.

60 Capital Outlay - Outlays for the acquisition of or addition to fixed assets, includes all expenditures for libraries in sub-object classifications 61 through 67, as defined in the Uniform Accounting System Manual.

**NOTE:** Funds for the purchase or construction of a library building or library quarters may not be reported as having been expended for the operation and maintenance of a library.

Other - Any other operating expenditure categories in the library budget.

**Funding or Revenue Sources.**

Report expenditures or appropriations by these sources of revenue:

Local - County or municipal funds appropriated by local governments for expenditure by the library; also includes fines, fees, donations, and any other funds from local sources appropriated for expenditure by the library.

State - State Aid to Libraries grant funds; and any other state funds appropriated for expenditure by the library.

Federal - Funds provided under the Library Services and Technology Act and any other federal funds appropriated for expenditure by the library.

Other - Any other revenue from non-local sources appropriated for expenditure by the library.

**Signatures.** By their signature, the person who manages the library’s finances and the single library administrative head indicate that they have reviewed and approved the amounts reported on this form.
2. **Designation of the Single Library Administrative Unit.** Provide documents verifying designation of the single library administrative unit by the county or municipality of an eligible political subdivision.

3. **Designation of a Governing Body.** Provide documents verifying designation of a governing body to administer free library service to residents of an eligible political subdivision.

4. **Interlocal Agreements or Contracts.** Include all interlocal agreements or contracts among participating local governments, if two or more participating local governments join to establish a consolidated library or public library cooperative, and other agreements with non-governmental entities that form the basis for the provision of free library service and outlining the decision making power given to the library’s governing body and the power retained by the participating local government.

5. **Verification of Governing Body Authority.** Provide documents that verify that the governing body of the library has the authority to set policy, adopt plans, adopt budgets, employ the single administrative head, and enter into contracts on behalf of the library.

6. **Position Description of the Single Administrative Head.** Provide a current position description of the library’s single administrative head that has been adopted or approved by the library’s governing body.

7. **Certification of Credentials - Single Administrative Head (Form DLIS/SA03).** The form certifies that the library’s single library administrative head is employed by the single administrative unit; has completed a library education program accredited by the American Library Association; and has at least two years of full-time paid professional experience, after completing the library education program, in a public library that is open to the public for a minimum of 40 hours per week.

8. **Schedule of Library Hours.** The schedule should document that at least one library outlet or member library is open to the public 40 hours or more each week.

9. **Long-Range Plan.** A long-range plan adopted or approved by the library’s governing body outlining the library’s operation and development over a three- to five-year period.

10. **Interlocal Agreements.** If applicable, provide any interlocal agreements among libraries that outline service to residents in a county or municipality that receive Operating Grants.
11. Verification of Reciprocal Borrowing. Library lending policies verifying that the library is providing reciprocal borrowing to residents of all political subdivisions within the county that receive Operating Grants. Borrowing privileges must apply to all materials that are eligible to be borrowed by residents of the political subdivision applying for the Operating Grant. Interlibrary loan does not meet this requirement. This requirement only applies to a county and the independent municipal libraries within the same county that are applying for State Aid.

12. Verification of Joint Planning. Provide documents verifying that the library has engaged in joint planning for the coordination of library services within the county that receives Operating Grants. The document must list all libraries participating in joint planning and outline areas of cooperation and activities to be implemented among the county and the independent municipal libraries in the same county. This requirement only applies to a county and the independent municipal libraries within the same county that are applying for State Aid.

13. Financial Audit. If the library received a State Aid to Libraries Grant during the second preceding fiscal year, a copy of the annual audit of the eligible political subdivision for that year carried out in accordance with the requirements of Section 215.97, Florida Statutes, Chapter 10.550, Rules of the Auditor General, and generally accepted accounting principles shall be submitted. The audit shall be provided within 12 months of the close of the entity’s fiscal year.

14. Grant Agreements. Submit two grant agreements with original signatures of all authorized officials.

One copy of the grant agreement is included with the State Aid to Libraries Grant Guidelines and Application packet.

- Make one additional copy of the grant agreement.

- Obtain the original signature of an authorized official on both copies and enter the date under the signature.

- Obtain an original signature of the clerk of the circuit court or the chief financial officer of the governing entity on both copies as witness to the signature of the authorized official and enter the date. Imprint the raised seal over the signature.

- The agreement becomes effective when it is signed and dated by an authorized official of the Florida Department of State. Grant funds may begin to be obligated or expended at this time.

- One copy of the agreement with original signatures will be returned after it has been dated and signed by an authorized official of the Florida Department of State.
By December 1 of each year (postmark), complete and submit the following documents:

1. **Current Annual Plan of Service.** The annual plan of service must be adopted or approved by the library’s governing body. It should include the goals, objectives, and activities that will be supported for the application year.

2. **Budget for the current year.** The budget must be adopted or approved by the library’s governing body.

   For public library cooperatives there shall be a single budget for library service to the residents of the service area of all participating local governments. The budget shall:

   (a) Reflect the library’s long-range plan;

   (b) Be developed by the single library administrative head with the participating local governments and their libraries;

   (c) Be adopted or approved by the public library cooperative organization’s governing body; and

   (d) Be a single line item format for the public library cooperative and include funds that will meet the criteria for expending funds centrally that have been budgeted for expenditure by participating local governments.

   The budget shall include funds from participating local governments (both those appropriated by the local government and those appropriated by the public library cooperative), aid received from the state and federal governments, and other revenue received to provide library service.

3. **Summary Financial Report (Form DLIS/SA04).** This form is to report on the use of State Aid to Libraries Grant funds. The information provided on this form is used to prepare reports to the Legislature and the people of Florida and to provide information for state and local budget purposes.

4. **Annual Statistical Report Form for Public Libraries.** This form, incorporated herein by reference, solicits data on library activity during the previous fiscal year. The data are used for federal, state, and local reporting and comparison purposes. Libraries must submit the form electronically at http://collect.informata.com. If a library is unable to file the report electronically, a paper version can be requested from the Division for completion and submission. All libraries are given a library identification number and password to access the form electronically.
VII. APPLICATION REVIEW

A. All applications will be reviewed for eligibility and completeness. In reviewing applications, the Division shall determine:

1. Eligibility of the library under the requirements in Section V.

2. Eligibility of funds reported as having been expended centrally in the second preceding fiscal year, or appropriated for the application year, for the operation and maintenance of the library.

3. Compliance of the application and all required accompanying documents with Chapter 257, *Florida Statutes* and the guidelines for the State Aid to Libraries Grant Program.

B. The Division shall notify applicants of any application deficiencies. Applicants will have 30 days after the notification date to complete and correct deficiencies. Failure to correct identified deficiencies within the 30-day period shall automatically make the application ineligible. All corrections shall be submitted or postmarked on or before the last day of the correction period specified by the Division.

VIII. GRANT AWARD

A. The Division will certify the grant amounts to the Chief Financial Officer by December 1. By January 1, the Division will complete an evaluation and review of applications that are submitted by October 1 and December 1. The grant agreement will be signed by an authorized official in the Florida Department of State and returned to qualified libraries by February 1.

The Division shall review and verify the amount of local expenditures submitted by a political subdivision as a part of their application. After these amounts have been verified, the grants will be calculated based on statute and the legislative appropriation.

The formula for calculating Equalization Grants is provided in Florida Statute. The following information provides additional clarification.

Equalization Grants

Determining Eligibility

1. Of the 34 counties that have the lowest adjusted value of a mill, determine if a county’s operating millage is equal to or above the statewide average. If the operating millage is not equal to or above the statewide average, then the
county’s per capita income must be equal to or below the statewide average per capita income.

2. The county must also have been eligible for an Equalization Grant each year since 2007-2008.

If a county fails to meet the eligibility criteria, their Equalization Grant funding will be phased out over a three-year period. Grant amounts for counties in the phase-out period may be reduced based on one or more of the following factors: (1) the maximum grant amount a county may receive; (2) pro rata reductions based on the amount of funding that may go to Equalization Grants; or (3) pro rata reductions based on the amount of funding available.

For the eligible counties, the Equalization Grant amount is calculated in the following manner:

1. Determine the ratio of the county’s level of assessment, which is the individual county’s level of assessment divided by the statewide average.

2. Determine the adjusted value of a mill, which is the county’s taxable value divided by the ratio of the county’s level of assessment.

3. Determine the adjusted mill equivalent, which is the amount of local expenditures of a county divided by the adjusted value of a mill.

4. Determine the level of effort, which is the adjusted mill equivalent divided by the statewide average. If the level of effort is greater than or equal to 1, the grant is equal to 50 cents. If the level of effort is less than 1, the grant is equal to 25 cents.

5. Determine the equalization factor, which is the Statewide Average of Adjusted Value of Mill minus Adjusted Value of Mill, then divided by the Statewide Average of Adjusted Value of a Mill.

6. The grant amount is calculated by taking the local expenditures divided by the cents eligible and then multiplying this amount by the equalization factor plus 1.

Grant amounts for both eligible and ineligible counties are then adjusted so that no county receives an Equalization Grant that is equal to more than 10 percent of the total amount required to fund Equalization Grants to all eligible counties.

The total amount needed to fund Equalization Grants may not exceed 15 percent of the amount appropriated for Operating, Multicounty, and Equalization Grants or $8,877,057, whichever is higher. Any reductions needed to meet this requirement are applied to all Equalization Grants on a pro-rated basis.
If the total amount appropriated for Operating, Multicounty, and Equalization Grants is less than $31,999,233, Equalization Grants are reduced on a prorated basis. The prorata is based on the percentage that total appropriation is less than $31,999,233.

Multicounty Grants
Multicounty Grants are calculated based on two components: a base grant and a match on local expenditures.

Base grant: A multicounty with two participating counties receives a base grant of $50,000. A multicounty with three or more participating counties receives a base grant of $250,000. The $250,000 base grant will increase to $350,000 when the appropriation increases to at least 3 percent more than the 2007-2008 appropriation of $31,999,233.

Matching grant: The matching grant is based on the local expenditures of the participating counties, up to $1 million and the matching grant amount. The matching grant amount is determined based on the number of participating counties. The grant is calculated by multiplying the local expenditures by the matching grant amount.

Multicounty Grants are fully funded each year.

Operating Grants.

Operating Grants are calculated by prorating the funds remaining after the Equalization and Multicounty Grant funds have been determined to the amount that a political subdivision has fully qualified for at 25 cents per local dollar expended.

B. When all eligible applications are determined by the Division to be sufficient and complete, the Division will award the grant award amounts based on the appropriation of funds from the Legislature.

C. Grant funds will be distributed in two payments. The first payment will be requested by the Division after the grant agreement has been signed by an authorized official in the Florida Department of State. All payments will be made by June 30.

IX. USE OF GRANT FUNDS

State Aid to Libraries Grant funds shall be expended in the following way:

A. Centrally as defined in Section V., Subsection E.;

B. For the operation and maintenance of the library and not for the purchase or construction of a library building or library quarters.
CHAPTER 257, FLORIDA STATUTES
PUBLIC LIBRARIES AND STATE ARCHIVES

This section includes the pertinent sections of Chapter 257, Florida Statutes that apply to the State Aid to Libraries Grant Program.

257.14 Division of Library and Information Services; rules.--The Division of Library and Information Services may adopt rules pursuant to ss 120.56(1) and 120.54 to implement the provisions of this chapter.

257.15 Division of Library and Information Services; standards.--The Division of Library and Information Services shall establish reasonable and pertinent operating standards under which libraries will be eligible to receive state moneys.

257.16 Reports.--Any library receiving grants under ss. 257.14-257.25 shall file with the Division of Library and Information Services on or before December 1 of each year a financial report on its operations and furnish the division with such other information as the division may require.

257.17 Operating grants.--A political subdivision that has been designated by a county or municipality as the single library administrative unit is eligible to receive from the state an annual operating grant of not more than 25 percent of all local funds expended by that political subdivision during the second preceding fiscal year for the operation and maintenance of a library, under the following conditions:

(1) Eligible political subdivisions include:
   (a) A county that establishes or maintains a library or that gives or receives free library service by contract with a municipality or nonprofit library corporation or association within such county;
   (b) A county that joins with one or more counties to establish or maintain a library or contracts with another county, a special district, a special tax district, or one or more municipalities in another county to receive free library service;
   (c) A special district or special tax district that establishes or maintains a library and provides free library service; or
   (d) A municipality that establishes or maintains a library or that gives or receives free library service by contract with a nonprofit library corporation or association within the municipality.

(2) The library established or maintained by such political subdivision shall:
   (a) Be operated under a single administrative head who is an employee and of the single library administrative unit and who has completed a library education program accredited by the American Library Association. The single administrative head shall have at least 2 years of full-time paid professional experience, after completing the library education
program, in a public library that is open to the public for a minimum of 40 hours per week.

(b) Expend its funds centrally.

(c) Provide reciprocal borrowing, and other library services pursuant to interlocal agreement, to residents of all political subdivisions with the county which receive operating grants from the state.

(d) Have at least one library or branch library open for 40 or more hours per week.

(e) Have a long-range plan, an annual plan of service, and an annual budget.

(f) Engage in joint planning for coordination of library services within the county or counties that receive operating grants from the state.

(3) Any political subdivision establishing public library service for the first time shall submit a certified copy of its appropriation for library service, and its eligibility to receive an operating grant shall be based upon such appropriation.

257.171 Multicounty libraries.--Units of local government, as defined in s. 165.031(1), may establish a multicounty library. The Division of Library and Information Services may establish operating standards and rules under which a multicounty library is eligible to receive state moneys. For a multicounty library, a local government may pay moneys in advance in lump sum from its public funds for the provision of library services only.

257.172 Multicounty library grants.--

(1) The administrative unit of a multicounty library which serves a population of 50,000 or more and serves two or more counties, at least one of which qualifies for an equalization grant is eligible for an annual grant from the state. The grant funds are to be used for the support and extension of library service in participating counties. The grant must be computed by the division on a state-matching basis up to $1 million in local expenditures by all participating counties for operation and maintenance of a library during the second preceding year. The administrative unit of a multicounty library with:

(a) Two participating counties is eligible for a grant equal to 5 cents on each local dollar of expenditure.

(b) Three participating counties is eligible for a grant equal to 10 cents on each local dollar of expenditure.

(c) Four participating counties is eligible for a grant equal to 15 cents on each local dollar of expenditure.

(d) Five participating counties is eligible for a grant equal to 20 cents on each local dollar of expenditure.

(e) Six or more participating counties is eligible for a grant equal to 25 cents on each local dollar of expenditure.
(2) In addition, to support multicounty library service, the administrative unit of a multicounty library with:
(a) Two participating counties is eligible to receive a base grant of $50,000, effective July 1, 2008.

(b) Three or more participating counties is eligible to receive a base grant of a minimum of $250,000. Such amount shall be increased to $350,000 when the appropriation from state funds for operating, multicounty, and equalization grants is at least 3 percent more than the appropriation from state funds for those grants for fiscal year 2007-2008.

(3) For the purposes of this section, s. 257.21 does not apply.

257.18 Equalization grants.--
(1) Any county qualifying for an operating grant is eligible to receive an equalization grant if it meets the following criteria:

(a) The county was eligible for an equalization grant in fiscal year 2007-2008.

(b) The value of 1 mill adjusted to reflect the average statewide level of assessment is below the median amount for all counties in the state.

(c) The county operating millage subject to the 10-mill cap is equal to or above the average for all counties. If the county does not meet this millage requirement, the per capita income for the county must be equal to or below the average for all counties.

(d) The county has been eligible for an equalization grant each fiscal year since fiscal year 2007-2008.

(2) If a county fails to meet the eligibility criteria for an equalization grant in any one year, the county shall be notified that its equalization grant funding will be phased out over a 3-year period as follows:

(a) In the first year, the county shall receive the grant amount for which it qualified the previous year.

(b) In the second year, the county shall receive two-thirds of the grant amount it received under paragraph (a).

(c) In the third year, the county shall receive one-third of the grant amount it received under paragraph (a).

(d) In subsequent years, the county shall not be eligible to receive an equalization grant.
(3) An equalization grant to an eligible county is calculated in the following manner:

(a) The equalization factor is computed by subtracting the value of 1 mill adjusted to reflect the average statewide level of assessment for each county from the average adjusted value of 1 mill for all counties and then dividing that amount by the average adjusted value of 1 mill for all counties.

(b) An equalization grant is computed by multiplying the equalization factor times the total local funds expended for library support by that county during the second preceding year and adding that amount to the actual total local funds expended for library support by that county during the second preceding year. The result is the adjusted value for the local funds expended for library service. The amount of the equalization grant is equal to 25 cents of the adjusted value of local funds expended for library service.

(c) When the adjusted mill equivalent of actual local funds expended for library support by the county during the second preceding year is above the statewide average adjusted mill equivalent of actual local funds expended by all counties receiving operating grants, the amount of the equalization grant is equal to 50 cents of the adjusted value of local funds expended for library service.

(4) A county may not receive an equalization grant that is equal to more than 10 percent of the total amount required to fund equalization grants to all eligible counties.

(5) The Division of Library and Information Services shall calculate equalization grants based on the amount of local funds expended for library service the second preceding year as certified by the appropriate county officials and information on the level of assessment of property in each county, the taxable value of property in each county, the county operating millage subject to the 10-mill cap, and the per capita income as reported by the agency authorized by law.

(6) Equalization grants may not exceed 15 percent of the amount appropriated for operating, multicounty, and equalization grants or $8,877,057, whichever is greater. Any reductions in equalization grants necessary to meet this requirement must be applied to all equalization grants on a prorated basis. This includes grants subject to the 10-percent cap or grants in the phase-out period. If the total appropriation for operating, multicounty, and equalization grants is less than $31,999,233, s. 257.21 applies.

257.195 Revenue shortfalls; procedures.―In the event of revenue shortfalls which necessitate budget reductions during any fiscal year, the total appropriation for library grants from state sources shall have the same ratable reduction as that applied to the operating funds of the Division of Library and Information Services or such reduction shall be at the discretion of the Secretary of State.

257.21 Maximum grants allowable.―Any reduction in grants because of insufficient funds shall be prorated on the basis of maximum grants allowable.
257.22 **Division of Library and Information Services; allocation of funds.**—Any moneys that may be appropriated for use by a county, a municipality, a special district, or a special tax district for the maintenance of a library or library service shall be administered and allocated by the Division of Library and Information Services in the manner prescribed by law. On or before December 1 of each year, the division shall certify to the Chief Financial Officer the amount to be paid to each county, municipality, special district, or special tax district.

257.23 **Applicant for grant.**—The board of county commissioners of any county, the chief executive officer of a municipality, or the governing body of a special district or special tax district desiring to receive a grant under the provisions of ss. 257.14-257.25 shall apply therefor to the Division of Library and Information Services on or before October 1 of each year on a form to be provided by the division. The application shall be signed by the chair of the board of county commissioners and attested by the clerk of the circuit court or the appropriate officer in a charter county, by the chief executive officer of a municipality and attested by the clerk of the municipality, or by the chair of the governing body and attested by the chief financial officer of a special district or a special tax district. The county, municipality, special district, or special tax district shall agree to observe the standards established by the division as authorized in s. 257.15. On or before December 1 each year, the applicant shall certify the annual tax income and the rate of tax or the annual appropriation for the free library or free library service, and shall furnish such other pertinent information as the division may require.

257.24 **Use of funds.**—State funds allocated to libraries shall be expended only for library purposes in the manner prescribed by the Division of Library and Information Services. Such funds shall not be expended for the purchase or construction of a library building or library quarters, except such funds specifically appropriated for construction purposes as provided in this chapter.

257.25 **Free Library Service.**—Free Library Service shall constitute as a minimum the free lending of library materials that are made available for circulation and the free provision of reference and information services.
Check One:  
_____ Single County Library  
_____ Municipal Library  
_____ County Participating in a Multicounty Library

The ____________________________  
(Name of library governing body)

governing body for the  
(Name of county or municipal library)

Complete either Section 1A or 1B as applicable.

1A Certification of Local Operating Expenditures

We hereby certify that the following total funds from local sources were expended centrally during the fiscal year beginning October 1, 2007 and ending September 30, 2008 for the operation and maintenance of a library under the provisions outlined in Chapter 257.14 - 257.25, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

We further certify that the amount listed below does not include funds received from the federal government; funds received from state government; or funds used for purchase or construction of a library building or library quarters. Such funds are not eligible to be used as local match for State Aid applications under Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

Total local funds expended centrally by the library for the operation and maintenance of a library between October 1, 2007 and September 30, 2008.

$ ____________________________
1B Certification of Local Operating Appropriations for New Libraries

(Complete this section only if the applicant is a newly established public library in the first two years of operation.)

We hereby certify that the following total funds from local sources are appropriated to be expended centrally during the fiscal year beginning October 1, 2008 and ending September 30, 2009 for the operation and maintenance of a library under the provisions outlined in Chapter 257.14 - 257.25, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

We further certify that the amount listed below does not include funds received from the federal government; funds received from state government; or funds used for purchase or construction of a library building or library quarters. Such funds are not eligible to be used as local match for State Aid applications under Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

Total local funds appropriated to be expended centrally by the library for the operation and maintenance of a library between October 1, 2009 and September 30, 2010.

$ ______________

SIGNATURES:

Library Finance Manager __________  Single Library Administrative Head __________

Typed Name ______________________  Typed Name ______________________

Date ____________________  Date ____________________

State Aid to Libraries Grant Application, Form #DLIS/SA01
Chapter 1B-2.011(2)(a), Florida Administrative Code, Effective xx-xx-xxxx  page 2 of 3
FLORIDA DEPARTMENT OF STATE
DIVISION OF LIBRARY AND INFORMATION SERVICES

EXPENDITURE OR APPROPRIATION REPORT
Form DLIS/SA01

Library Name: ____________________________

Check Applicable

___ Expenditure Report - October 1, 2007 - September 30, 2008

___ Appropriation Report - October 1, 2009 - September 30, 2010

(Provide appropriation only if the applicant is a newly established public library in the first two years of operation.)

<table>
<thead>
<tr>
<th>EXPENDITURE/ APPROPRIATION CATEGORY</th>
<th>FUNDING OR REVENUE SOURCES:</th>
<th>TOTAL</th>
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<td>LOCAL</td>
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<td>10 Personnel Services</td>
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<td>30 Operating Expenses</td>
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<td></td>
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<tr>
<td>60 Capital Outlay (Non-Fixed)</td>
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<tr>
<td>Other</td>
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<tr>
<td>Total for the operation &amp; maintenance of the library</td>
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<td>(Record this amount on page 1)</td>
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</tr>
<tr>
<td>60 Capital Outlay (Fixed, including purchase or construction of a library building or quarters)</td>
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</table>
FLORIDA DEPARTMENT OF STATE
DIVISION OF LIBRARY AND INFORMATION SERVICES

FY2009-2010 STATE AID TO LIBRARIES GRANT APPLICATION
Multicounty Library
Form DLIS/SA02
Submit by October 1, 2009 (postmark)

The __________________________ (Name of multicounty library governing body)
governing body for

__________________________ (Name of multicounty library)
a multicounty library that administers services for the following counties:

__________________________ (Names of counties)

The multicounty library is responsible for assuring that each of the participating counties submits an application for a State Aid to Libraries Grant on Form #DLIS/SA01.

If the multicounty library expended or appropriated funds from local sources other than those that will be certified by individual participating counties, certify the expenditure of those funds below. For example, money given to a multicounty library by a Friends group to support library service throughout the multicounty area and expended through the multicounty library’s budget under the direct control of the single administrative head can qualify for match for the Multicounty Library Grant.

Complete either Section 1A or 1B as applicable.

1A Certification of Local Operating Expenditures
We hereby certify that the following total funds from local sources were expended centrally during the fiscal year beginning October 1, 2006 and September 30, 2007 for the operation and maintenance of a library under the provisions outlined in Chapter 257.14 - 257.25, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

We further certify that the amount listed below does not include funds received from the federal government; funds received from state government; or funds used for purchase or construction of a library building or library quarters. Such funds are not eligible to be used as local match for State Aid applications under Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

Total local funds expended centrally by the multicounty library for the operation and maintenance of a multicounty library between October 1, 2007 and September 30, 2008

$ ____________________________
1B Certification of Local Operating Appropriations for New Multicounty Library

(Complete this section only if the applicant is a newly established multicounty library in the first two years of operation.)

We hereby certify that the following total funds from local sources were appropriated to be expended centrally during the fiscal year beginning October 1, 2008, and ending September 30, 2009 for the operation and maintenance of a library under the provisions outlined in Chapter 257.14 - 257.25, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

We further certify that the amount listed below does not include funds received from the federal government; funds received from state government; or funds used for purchase or construction of a library building or library quarters. Such funds are not eligible to be used as local match for State Aid applications under Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

Total local funds appropriated to be expended centrally by the multicounty library for the operation and maintenance of a multicounty library between October 1, 2009, and September 30, 2010.

$ ______________________

SIGNATURES:

Library Finance Manager ___________________________ Single Library Administrative Head ___________________________

Typed Name ___________________________ Typed Name ___________________________

Date ___________________________ Date ___________________________
FLORIDA DEPARTMENT OF STATE
DIVISION OF LIBRARY AND INFORMATION SERVICES

EXPENDITURE OR APPROPRIATION REPORT
Multicounty Library
Form DLIS/SA02

Library Name: ________________________________

Check Applicable

____ Expenditure Report - October 1, 2007 - September 30, 2008

____ Appropriation Report - October 1, 2009 - September 30, 2010
(Provide appropriation only if the applicant is a newly established multicounty library in the first two years of operation.)

<table>
<thead>
<tr>
<th>EXPENDITURE/ APPROPRIATION CATEGORY</th>
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<td>Other</td>
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</tr>
<tr>
<td>Total for the operation &amp; maintenance of the library</td>
<td></td>
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</tr>
</tbody>
</table>

(Record this amount on page 1)

| 60 Capital Outlay (Fixed, including purchase or construction of a library building or quarters) |       |       |         |       |
The ______________________________
(Name of library governing body)

governing body for the
______________________________
(Name of library)

hereby certifies that the incumbent single library administrative head,
______________________________
(Name of incumbent)

- Has completed a library education program accredited by the American Library Association; and
- Has at least two years full-time paid professional experience, after completing the library education program, in a public library that is open to the public for a minimum of 40 hours per week.

Signature

______________________________
Chair, Library Governing Body

Date _______________________

______________________________
Name (typed)
Florida Department of State, Division of Library and Information Services
STATE AID TO LIBRARIES GRANT AGREEMENT

The Applicant (Grantee) ____________________________
(Name of library governing body)

Governing body for ____________________________
(Name of library)

hereby makes application and certifies eligibility for receipt of grants authorized under Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program.

I. The Grantee agrees to:

a. Expend all grant funds awarded and perform all acts in connection with this agreement in full compliance with the terms and conditions of Chapter 257, Florida Statutes, and guidelines for the State Aid to Libraries Grant Program. Funds will not be used for lobbying the Legislature, the judicial branch, or any state agency.

b. Provide the Division of Library and Information Services (DIVISION) with statistical, narrative, financial, and other reports as requested.

c. Not discriminate against any employee employed in the performance of this agreement, or against any applicant for employment because of race, color, religion, gender, national origin, age, handicap, or marital status. The Grantee shall insert a similar provision in all subcontracts for services by this agreement.

d. Retain all records for a period of 5 years from the date of submission of the final project report. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the 5 year period, the records shall be retained until completion of the action and resolution of all issues which arise from it, or until the end of the regular 5 year period, whichever is later.

e. In the event that the Grantee expends a total amount of state financial assistance equal to or in excess of $500,000 in any fiscal year of such grantee, the Grantee must have a State single or project-specific audit for such fiscal year in accordance with Section 215.97, Florida Statutes; applicable rules of the Department of Financial Services; and Chapters 10.550 (local governmental entities) or 10.650 (nonprofit and for-profit organizations), Rules of the Auditor General. In determining the state financial assistance expended in its fiscal year, the Grantee shall consider all sources of state financial assistance, including state financial assistance received from the Department of State, other state agencies, and other nonstate entities. State financial assistance does not include federal direct or pass-through awards and resources received by a nonstate entity for federal program matching requirements.
In connection with the audit requirements addressed in part e., paragraph 1, the Grantee shall ensure that the audit complies with the requirements of Section 215.97(8), Florida Statutes. This includes submission of a financial reporting package as defined by Section 215.97(2)(e), Florida Statutes, and Chapters 10.550 (local governmental entities) or 10.650 (nonprofit and for-profit organizations), Rules of the Auditor General.

If the Grantee expends less than $500,000 in state financial assistance in its fiscal year, an audit conducted in accordance with the provisions of Section 215.97, Florida Statutes, is not required. In the event that the grantee expends less than $500,000 in state financial assistance in its fiscal year and elects to have an audit conducted in accordance with the provisions of Section 215.97, Florida Statutes, the cost of the audit must be paid from the nonstate entity’s resources (i.e., the cost of such an audit must be paid from the grantee’s resources obtained from other than State entities).

Information related to the requirements of Section 215.97, Florida Statutes, (the Florida Single Audit Act) and related documents may be found at https://apps.fldfs.com/fsaa/.

Copies of financial reporting packages required by this agreement shall be submitted by or on behalf of the Grantee directly to each of the following:

A. The Department of State at the following addresses:
   Office of Inspector General
   Florida Department of State
   Clifton Building, Suite 320
   2661 Executive Center Circle
   Tallahassee, FL 32399-0260

B. The Auditor General’s Office at the following address:
   Auditor General’s Office
   Room 401, Pepper Building
   111 West Madison Street
   Tallahassee, Florida 32399-1450

f. Identify an individual or position with the authority to make minor modifications to the application, if necessary, prior to execution of the agreement.

II. The DIVISION agrees to:

a. Provide a grant in accordance with the terms of this agreement in consideration of the Grantee’s performance hereunder, and contingent upon an annual appropriation by the Legislature. In the event that the state funds on which this agreement is dependent are withdrawn, this agreement is terminated and the DIVISION has no further liability to the Grantee beyond that already incurred by
the termination date. In the event of a state revenue shortfall, grants shall be reduced in accordance with Section 257.195, Florida Statutes.

b. Notify the grantee of the grant award after review and approval of required documents. The grant amount shall be calculated in accordance with Chapter 257, Florida Statutes and guidelines for the State Aid to Libraries Grant Program.

c. Distribute grant funds in two payments. The first payment will be requested by the DIVISION from the Chief Financial Officer upon execution of the agreement. The remaining payment will be made by June 30.

III. The Grantee and the DIVISION mutually agree that:

a. This instrument embodies the whole agreement of the parties. There are no provisions, terms, conditions, or obligations other than those contained herein; and this agreement shall supersede all previous communications, representation, or agreements either verbal or written, between the parties. No amendment shall be effective unless reduced in writing and signed by the parties.

b. The agreement is executed and entered into in the State of Florida, and shall be construed, performed, and enforced in all respects in accordance with the laws and rules of the State of Florida. Each party shall perform its obligations hereunder in accordance with the terms and conditions of this agreement.

c. If any term or provision of the agreement is found to be illegal and unenforceable, the remainder of the agreement shall remain in full force and effect and such term or provision shall be deemed stricken. If any matter arising out of this Contract becomes the subject of litigation, venue shall be in Leon County.

d. No delay or omission to exercise any right, power, or remedy accruing to either party upon breach or default by either party under this Agreement shall impair any such right, power, or remedy of either party; nor shall such delay or omission be construed as a waiver of any such breach or default, or any similar breach or default.

e. The DIVISION shall unilaterally cancel this agreement if the Grantee refuses to allow public access to all documents or other materials subject to the provisions of Chapter 119, Florida Statutes.

f. Unless authorized by law and agreed to in writing by the DIVISION, the DIVISION shall not be liable to pay attorney fees, interest, or cost of collection.

g. The DIVISION shall not assume any liability for the acts, omissions to act or negligence of the Grantee, its agents, servants, or employees; nor shall the Grantee exclude liability for its own acts, omissions to act, or negligence to the DIVISION. In addition, the Grantee hereby agrees to be responsible for any injury or property damage resulting from any activities conducted by the Grantee.

h. The Grantee, other than a Grantee which is the State or agency or subdivision of the State, agrees to indemnify and hold the DIVISION harmless from and against any and all claims or demands for damages of any nature, including but not limited
to personal injury, death, or damage to property, arising out of any activities
performed under this agreement and shall investigate all claims at its own
expense.

i. Neither the State nor any agency or subdivision of the State waives any defense of
sovereign immunity, or increases the limits of its liability, upon entering into a
contractual relationship.

j. The Grantee, its officers, agents, and employees, in performance of this
agreement, shall act in the capacity of an independent contractor and not as an
officer, employee, or agent of the DIVISION. Under this agreement, Grantee is not
entitled to accrue any benefits of state employment, including retirement benefits
and any other rights or privileges connected with employment in the State Career
Service. Grantee agrees to take such steps as may be necessary to ensure that
each subcontractor of the Grantee will be deemed to be an independent contractor
and will not be considered or permitted to be an agent, servant, joint venturer, or
partner of the DIVISION.

k. The Grantee shall not assign, sublicense, nor otherwise transfer its rights, duties,
or obligations under this agreement without the prior written consent of the
DIVISION, whose consent shall not unreasonably be withheld. The agreement
transferee must demonstrate compliance with the requirements of the program. If
the DIVISION approves a transfer of the Grantee's obligations, the Grantee
remains responsible for all work performed and all expenses incurred in
connection with the Agreement. In the event the Legislature transfers the rights,
duties, or obligations of the Department to another governmental entity pursuant to
Section 20.60, Florida Statutes, or otherwise, the rights, duties, and obligations
under this agreement shall also be transferred to the successor government entity
as if it were an original party to the agreement.

l. This agreement shall bind the successors, assigns, and legal representatives of
the Grantee and of any legal entity that succeeds to the obligation of the
DIVISION.

m. This agreement shall be terminated by the DIVISION because of failure of the
Grantee to fulfill its obligations under the agreement in a timely and satisfactory
manner unless the Grantee demonstrates good cause as to why it cannot fulfill its
obligations. Satisfaction of obligations by Grantee shall be determined by the
DIVISION, based on the terms and conditions imposed on the Grantee in
paragraphs I and III of this agreement and guidelines for the State Aid to Libraries
Grant Program. The DIVISION shall provide Grantee a written notice of default
letter. Grantee shall have 15 calendar days to cure the default. If the default is not
cured by Grantee within the stated period, the DIVISION shall terminate this
agreement, unless the Grantee demonstrates good cause as to why it cannot cure
the default within the prescribed time period. For purposes of this agreement,
"good cause" is defined as circumstances beyond the Grantee's control. Notice
shall be sufficient if it is delivered to the party personally or mailed to its specified
address. In the event of termination of this agreement, the Grantee will be
compensated for any work satisfactorily completed prior to notification of termination.

n. Unless there is a change of address, any notice required by this agreement shall be delivered to the Division of Library and Information Services, 500 South Bronough Street, Tallahassee, Florida 32399-0250, for the State and, for the Grantee, to its single library administrative unit. In the event of a change of address, it is the obligation of the moving party to notify the other party in writing of the change of address.

IV. The term of this agreement will commence on the date of execution of the grant agreement.

THE APPLICANT/GRANTEE

Chair of Governing Body or Chief Executive Officer

Typed Name

Date

Clerk or Chief Financial Officer

Typed Name and Title of Official

Date

THE DIVISION

Florida Department of State Division of Library and Information Services

Typed Name

Date

Division Witness

Typed Name

Date
FLORIDA DEPARTMENT OF STATE
DIVISION OF LIBRARY AND INFORMATION SERVICES
2009-2010 STATE AID TO LIBRARIES GRANT APPLICATION
Summary Financial Report
Form DLIS/SA04

File by December 1, 2009 (postmark)

COUNTY OR MUNICIPALITY

LIBRARY NAME

Check one:

___ Single county or municipal library
___ County participating in a multicounty library
___ Multicounty library

The information submitted on this form is used to:

• Provide information on the use of State Aid to Libraries Grant funds by recipient libraries and how the funds benefit Florida residents. That information is reported to the State Legislature and the people of Florida.

• Provide an estimate of local funds expended centrally for the operation and maintenance of the applicant library or county during the year that ended September 30. That amount is used to prepare updated estimates for State Aid to Libraries Grant estimates for the upcoming year.

• Provide an estimate of local funds to be expended centrally for the operation and maintenance of the library for the current year. That amount is used for development of the Division's next Legislative Budget Request for the State Aid to Libraries Program.

PART A:

Local funds expended centrally on the maintenance and operation of a library during FY 2008-2009.
Exclude funds from federal or state governments and funds used for construction of a library building or quarters.

Total $ __________

PART B:

Anticipated amount of local funds that will be expended centrally on the maintenance and operation of a library during FY2009-2010.
Exclude funds from federal or state governments and funds used for construction of a library building or quarters. The figure provided will be used to calculate State Aid estimates.

Total $ __________
PART C:
Use of State Aid to Libraries Grant Funds During FY 2008-2009

Type Grant (check one):

___ Operating and/or Equalization
___ Multicounty

Instructions

- Report only funds expended for the applicable State Aid to Libraries Grant year.
- Complete one sheet for each type of State Aid to Libraries Grant received. Duplicate sheets as needed.
- For each expenditure category below, report
  (1) How much was expended;
  (2) What the funds were used for; and
  (3) What specific service improvement and benefit the public received as a result of the expenditure.
- Use additional sheets if more space is needed for responses:

EXPENDITURE CATEGORIES

Personnel

$________________________

Library Materials (include materials in electronic format)

$________________________

Equipment and Furniture (exclude technology-related equipment)

$________________________

Automation and Technology (include technology-related expenditures such as hardware, software, telecommunications; exclude library materials in electronic format)

$________________________

Other (specify the type of expenditures included in this category)

$________________________

TOTAL EXPENDITURES

$________________________

SIGNATURE

__________________________  __________________________
Single Library Administrative Head       Date

Name (typed)

Summary Financial Report, DLIS/SA04
Chapter 1B-2.011(2)(a) Florida Administrative Code, Effective xx-xx-xxxx
Library Name: _________________________________

Submit only those documents that have changed in the past year or that have not been filed before. If a document is already on file with the Division and is still current, do not submit a second copy.

<table>
<thead>
<tr>
<th>Document</th>
<th>Document Attached</th>
<th>On File with Division</th>
<th>Not Applicable</th>
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</thead>
<tbody>
<tr>
<td>1. Application Form – Form DLIS/SA01 or DLIS/SA02.</td>
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<tr>
<td>2. Designation of the Single Library Administrative Unit.</td>
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<td>4. Interlocal Agreements or Contracts.</td>
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<tr>
<td>5. Verification of Governing Body Authority.</td>
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<tr>
<td>6. Position Description of the Single Administrative Head.</td>
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<td>7. Certification of Credentials - Single Administrative Head - Form DLIS/SA03.</td>
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<tr>
<td>8. Schedule of Library Hours.</td>
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<td>10. Interlocal Agreements.</td>
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<tr>
<td>11. Verification of Reciprocal Borrowing.</td>
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<td>12. Verification of Joint Planning.</td>
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<tr>
<td>14. Two Grant Agreements.</td>
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FLORIDA DEPARTMENT OF STATE
DIVISION OF LIBRARY AND INFORMATION SERVICES

STATE AID TO LIBRARIES
REQUIRED DOCUMENTS CHECKLIST
Form DLIS/SA05

Submit by December 1, 2009 (postmark)

Library Name: ______________________________

Submit only those documents that have changed in the past year or that have not been filed before. If a document is already on file with the Division and is still current, do not submit a second copy.

<table>
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</tr>
</thead>
<tbody>
<tr>
<td>1. Annual Plan of Service.</td>
<td></td>
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<tr>
<td>2. Budget.</td>
<td></td>
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</tbody>
</table>
Florida Administrative Code

1B-2.011 Library Grant Programs.

(1) This rule provides procedures for library grant programs administered by the Division of Library and Information Services (Division). Each program shall be governed by guidelines which contain information on eligibility requirements, application review procedures, evaluation and funding criteria, grant administration procedures, if applicable, and application forms. All grant awards shall be subject to final approval by the Secretary of State.

(2) Applicants for grants shall meet the eligibility and application requirements as set forth in the following guidelines for each grant program:

(a) The State Aid to Libraries Grant Guidelines and Application, effective 4-1-98, amended 11-20-01, amended 12-28-03, amended 2-21-07, amended xx-xx-xxxx, which contain guidelines and application forms, State Aid to Libraries Grant Application (Form DLIS/SA01), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Grant Application – Multicounty Library (Form DLIS/SA02), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; Grant Agreement, effective 12-28-03, amended xx-xx-xxxx; Certification of Credentials – Single Library Administrative Head (Form DLIS/SA03), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Grant Application – Summary Financial Report (Form DLIS/SA04), effective 4-1-98, amended 12-28-03, amended xx-xx-xxxx; State Aid to Libraries Required Documents Checklist (Form DLIS/SA05), effective xx-xx-xxxx.

(b) The Library Construction Grant Guidelines and Application, effective 4-1-98, amended 2-14-99, amended 1-9-03, amended 2-21-07, which contain instructions, grant application (Form DLIS/PLC01), effective 4-1-98, amended 2-14-99, amended 4-4-00, amended 12-18-00, amended 1-9-03; Payment Request #1 (Form DLIS/PLC02) effective 1-9-03; Payment Request #2 (Form DLIS/PLC03) effective 1-9-03; Payment Request #3 (Form DLIS/PLC04) effective 1-9-03; Payment Request #4 (Form DLIS/PLC05) effective 1-9-03; and Closeout Report (Form DLIS/PLC06) effective 1-9-03.

(c) The Library Cooperative Grant Guidelines and Application, effective 4-1-98, amended 1-24-2008 which contain instructions and application (Form DLIS/LCG01), effective 4-1-98, amended 4-4-00, amended 1-24-2008; Mid-Year Report (Form DLIS/LCG02) effective 1-24-08, Annual Report Form (Form DLIS/LCG03) effective 1-24-08, Annual Statistical Report Form for Multitype Library Cooperatives (Form DLIS/LCG04), effective 4-1-98, amended 4-4-00, amended 1-24-2008, Grant Agreement (Form DLIS/LCG05), effective 1-24-08 and the FLIN Manual, effective 1-24-08.

(d) The Library Services and Technology Act Grant Guidelines and Application, effective 4-1-98, amended 2-14-99, amended 11-20-01, which contain instructions and application (Form DLIS/LSTA01), effective 4-1-98, amended 2-14-99, amended 4-4-00, amended 12-18-00, amended 11-20-01; Mid-Year Report (Form DLIS/LSTA02), effective 2-14-99, amended 4-4-00, amended 12-18-00, amended 11-20-01; and Annual Report (Form DLIS/LSTA03), effective 4-4-00, amended 12-18-00, amended 11-20-01.
(e) The Florida Library Literacy Grants Guidelines and Application, effective 4-4-00, amended 11-20-01 which contain instructions and application (Form DLIS/FLL01), effective 4-4-00, amended 11-20-01; Mid-Year Report (Form DLIS/FLL02), effective 4-4-00, amended 11-20-01; and Annual Report (Form DLIS/FLL03), effective 4-4-00, amended 11-20-01.

(f) The Community and Library Technology Access Partnership Grants Guidelines and Application which contain instructions and application (Form DLIS/CLTA01), effective 12-18-00; and Annual Report (Form DLIS/CLTA02), effective 12-18-00.

(g) The Community Libraries in Caring Program Application, effective 11-16-04, which contains instructions and application (Form DLIS/CLIC01), effective 11-16-04; Annual Report (Form DLIS/CLIC02), effective 11-16-04; and Grant Agreement (Form DLIS/CLIC03), effective 11-16-04, revised 2-21-06, amended 2-21-07.

(3) Guidelines and forms in this rule are incorporated by reference and may be obtained from the Director of the Division, Florida Department of State, Division of Library and Information Services, R.A. Gray Building, 500 South Bronough, Tallahassee, Florida 32399-0250.

(4) The Division of Library and Information Services will waive the financial matching requirements on grants for rural communities that have been designated in accordance with Sections 288.0656 and 288.06561, F.S. Eligible communities applying for Library Services and Technology Act grants, Florida Library Literacy Grants, and Library Construction grants must request waiver of matching requirements at the time of grant application.

(5) This section supersedes Chapters 1B-3 and 1B-5, F.A.C.